

Presidenza del Consiglio dei Ministri – Dipartimento della protezione civile



Training workshop on Multi - Hazard Early Warning Systems Italy









S. JOSE, COSTA RICA March 22-25, 2010

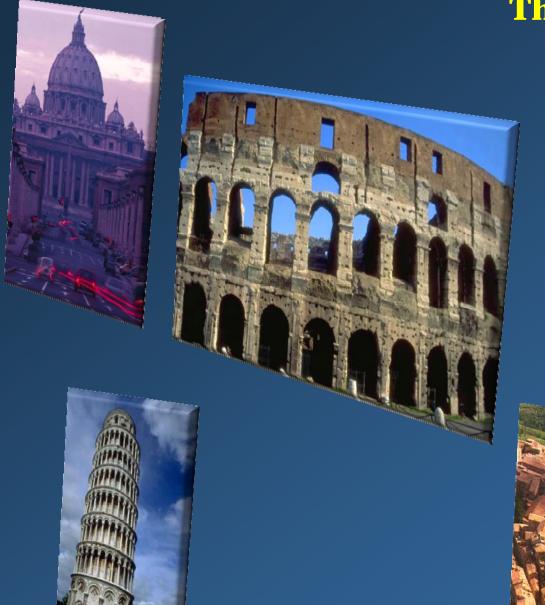
Main Focus on

- 1. Why Early Warning System?: Risks overview in Italy and Risk Matrix
- 2. The Italian Civil Protection System: Governance and istitutional arrangements
 - Legal frameworks
 - National to local emergency planning
 - Management and implementation of EWS
- 3. Applications for :
 - Floods and landslides
 - Volcanic ashes
 - Forest fires
 - Sea surges and tsunamis
- 4. Financial consideration

Main Focus on

- 5. Hazard risk information and databases
 - Emergency planning :warning level and link to the emergency response
- 6. Challenges for institutional coordination
 - Improve response at local level (municipalities)
- 7. Challenges for scientific and technicales partner: products and services provided by the NMHS
- 8. Public education programme

The "BELPAESE"

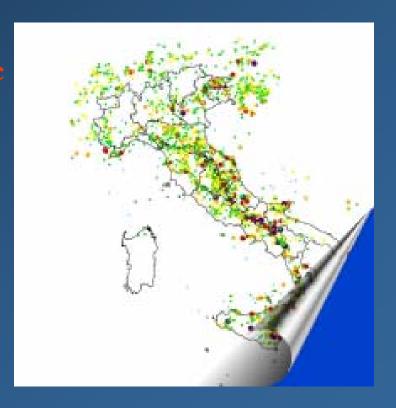






The seismic problem in Italy

- In the last millennium about 30.000 events occurred (220 characterised by high macroseismic intensity >= VIII MCS scale)
- () In the last 25 years earthquakes caused monetary losses for over 125 billions euro.
- In the last two centuries earthquakes caused about 150.000 victims; moreover, they damaged and/or destroyed a great part of our historical and artistic heritage, whose value is not valuable

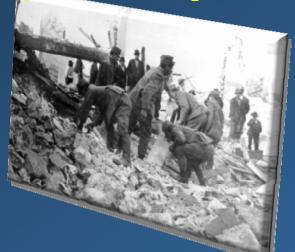


Italian major seismic events

Casamicciola (Ischia island) July, <u>28 1883</u> - IX grado MCS



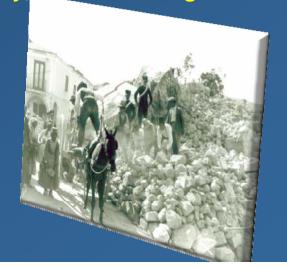
Avezzano (Central Italy)
January,13 1915 - XI degree MCS



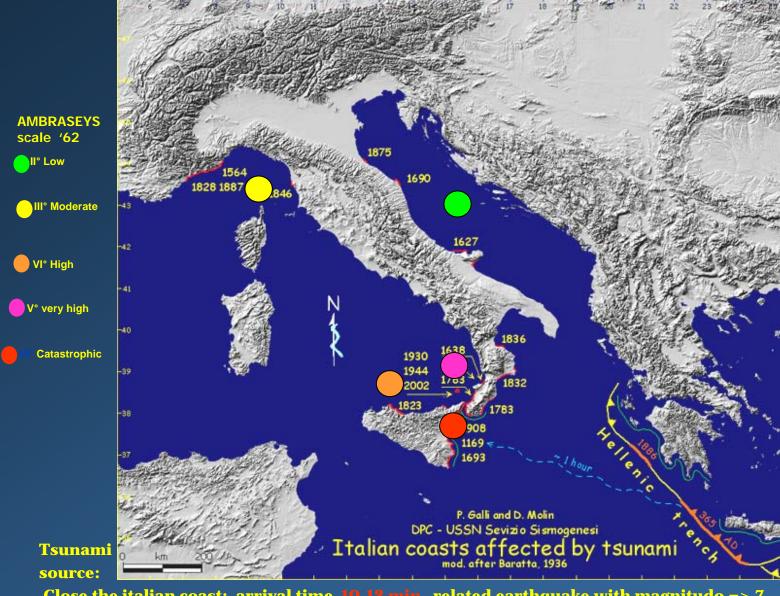
Reggio Calabria e Messina December, 28 1908 – XI-XII degree MCS



Irpinia (Central Italy)
July, 23 1930 - X degree MCS



Tsunami



Close the italian coast: arrival time 10-12 min related earthquake with magnitudo => 7 Catastrophic

From the Greece area: arrival time 30-60 min related earthquake with magnitudo => 8 (rare) Moderate high

Stromboli 2002



Volcanic risk in Italy

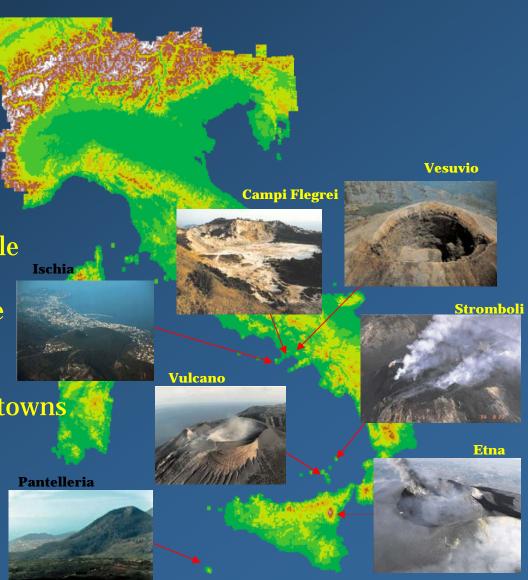
Exposition data2 millions people live in hazard areas

Vesuvio 700.000 people

Campi Flegrei 250.000 people

Vulcano 15.000 people (in the summer)

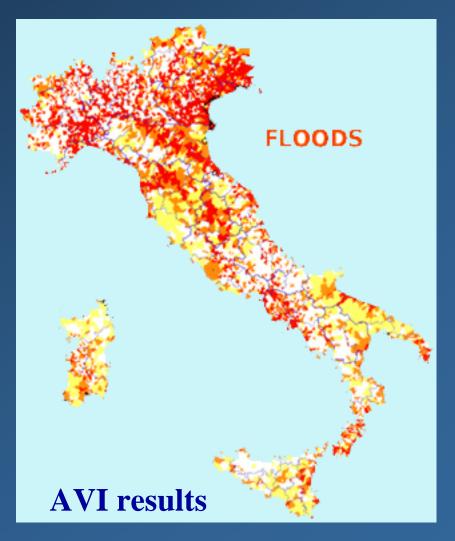
Etna large damage and whole towns in hazard area



Flood risk in Italy

- The **AVI** project: an inventory of sites historically affected by floods for the period 1918-1994.
- •Very high vulnerable sites (L. 267/98)
- •PAI Hydrogeological Plan of Basin (L. 267/98)

Plus of 7.500 events from 1800 to 2008



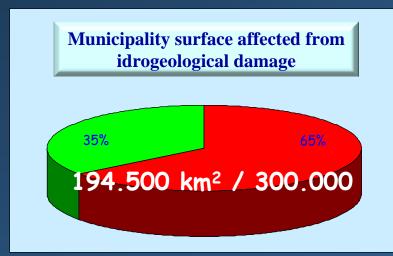
Municipality zoning based on site density Darker colours indicate an increasing number per square kilometers of sites in each municipality

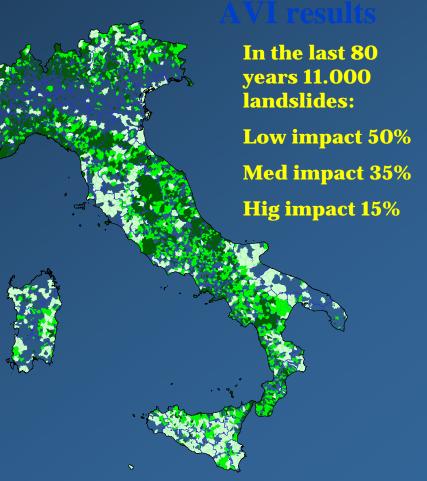
Landslide risk in Italy

• The **AVI** project: an inventory of sites historically affected by floods for the period 1918-1994.

•Very high vulnerable sites (L. 267/98)

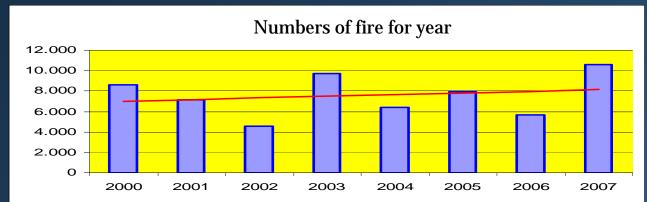
•PAI Hydrogeological Plan of Basin (L. 267/98)





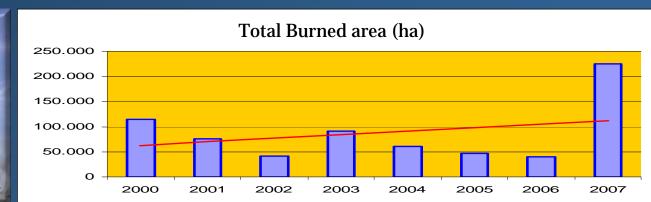
Municipality zoning based on site density Darker colours indicate an increasing number per square kilometres of sites in each municipality

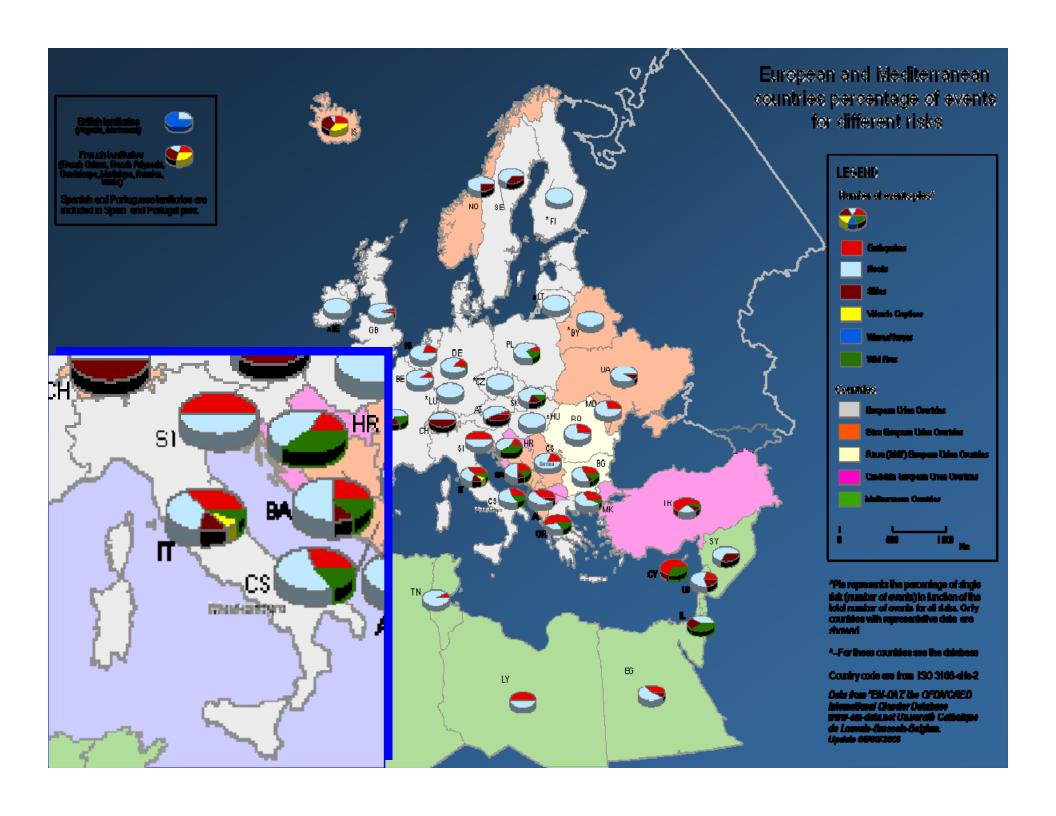
Forest Fires



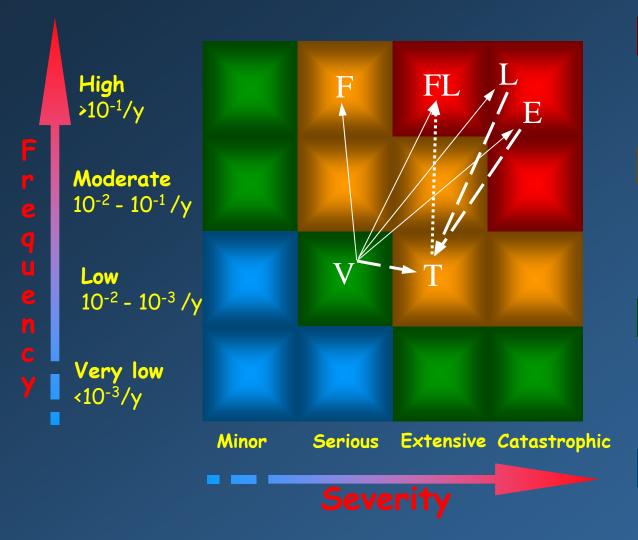








Risk Matrix & interactions



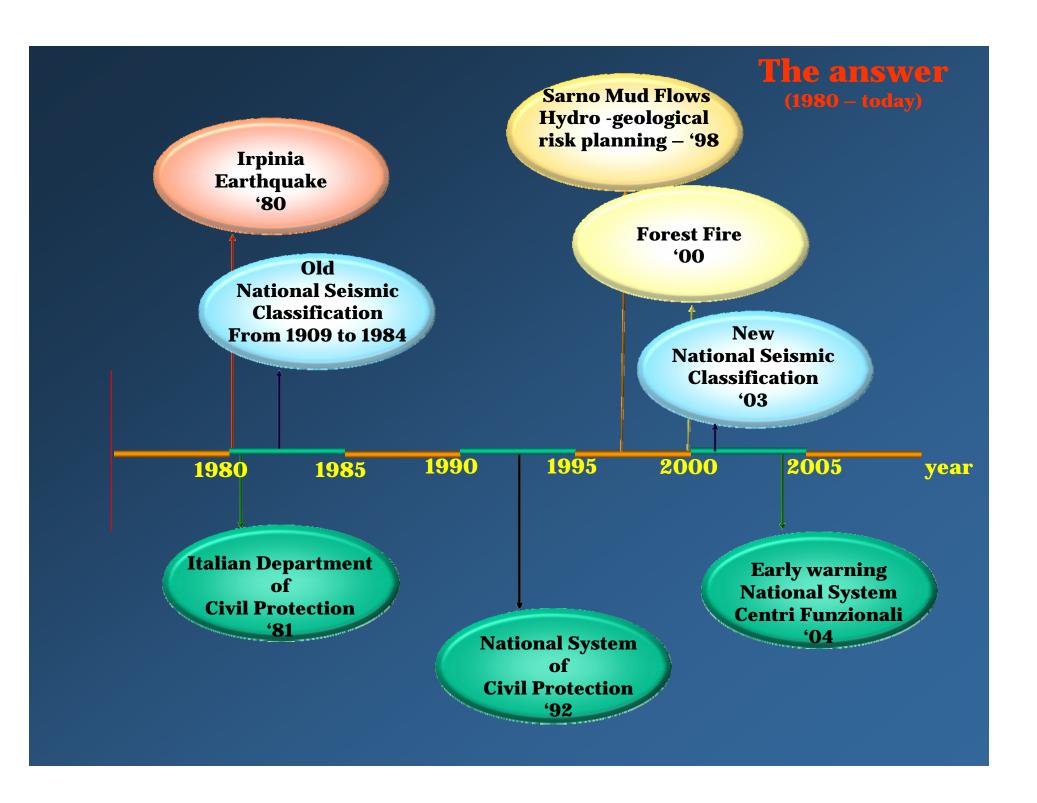
- High-risk condition
 with higest priority for
 mitigation and contigency
 planning (immediate action)
- Moderate to high risk condition with risk addressed by mitigation and contingency planning (prompt action)
- Risk condition sufficently high to give consideration for further mitigation and planning (planned action)
- Low risk condition with additional mitigation contingency planning (advisory in nature)

E = Earthquake T = Tsunami F = Forest fire L = Landslides V = Volcanic FL = Flood

Italian Risk Matrix

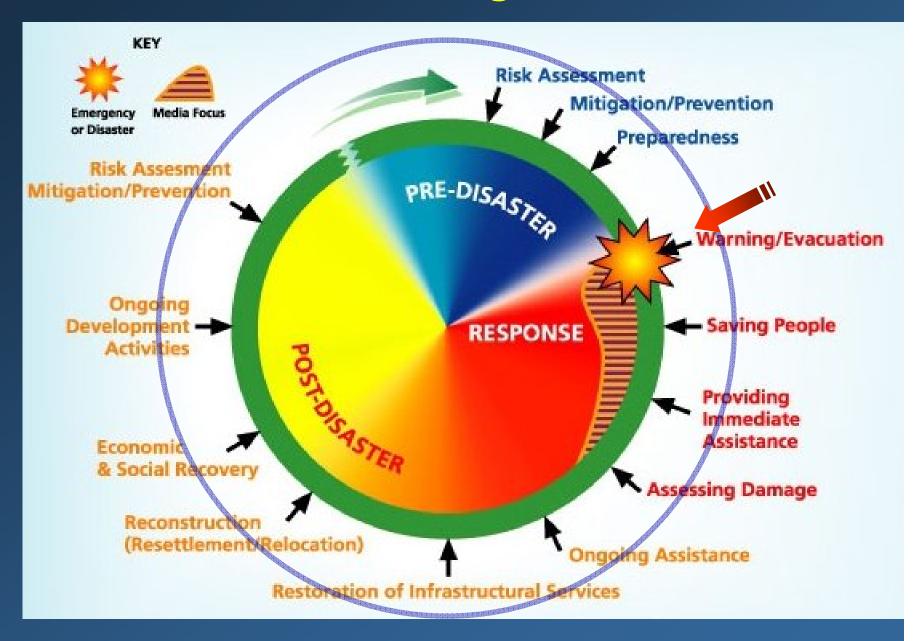
	N° of Events	Year (Dbase)	Frequency Event/N° Y	Killed	Total Affected	Damage M €
Earthquake	29	100	0,28	1,5*10 ⁵	9,7*105	44.000
Flood	29	85	0,34	7*10 ²	2,9*10 ⁵	32.000
Landslides	13	85	0,15	2,5*103	20*10 ³	1.700
Volcano	5	101	0,05	7*10 ²	210*10 ²	0,31
Wild Fires	6	24	0,25	14	300	12.000

ANY QUESTIONS ?





Activities in charge to the Civil Protection



SERIONE CIVILLE

The Italian National Service of Civil Protection

This Service was instituted by a specific law (n. 225) in 1992 and it involves many different Organizations:

- <u>Public</u> (Ministries, Regions, Provinces, Municipalities, Operational Bodies etc.)
- <u>Scientific/Academic</u> (Universities, Research Institutes, etc.)
- Private (mainly Volunteers...about 1,200,000)

The Civil Protection Department under the Presidency of the Council of Ministers is the headquarters of the Italian National Service of Civil Protection.



National service of civil protection COMPLEX SYSTEM

Operational Structures

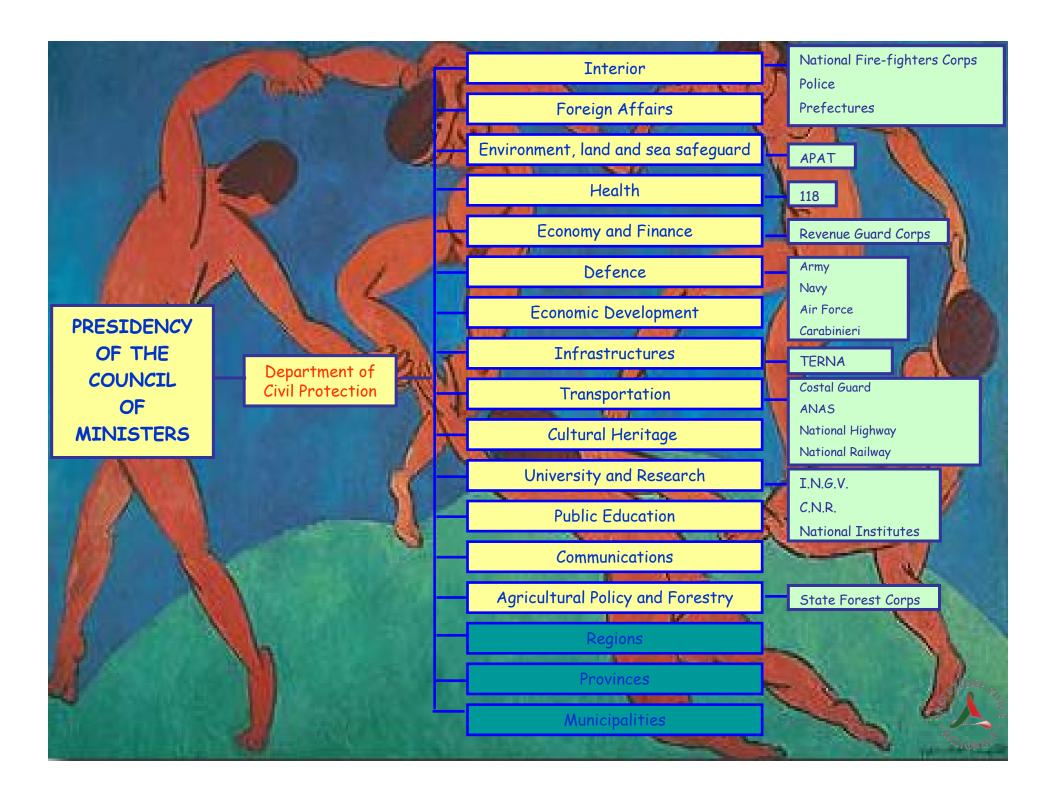
(art. 11 L. 225/92)

- National Fire Brigade
- Armed Forces
- Police
- State Corps of Foresters
- National Groups of Scientific Research
- Italian Red Cross
- National health Service
- Volunteers Organisation
- Alpine Rescue Corp.

Components

(art. 6 L. 225/92)

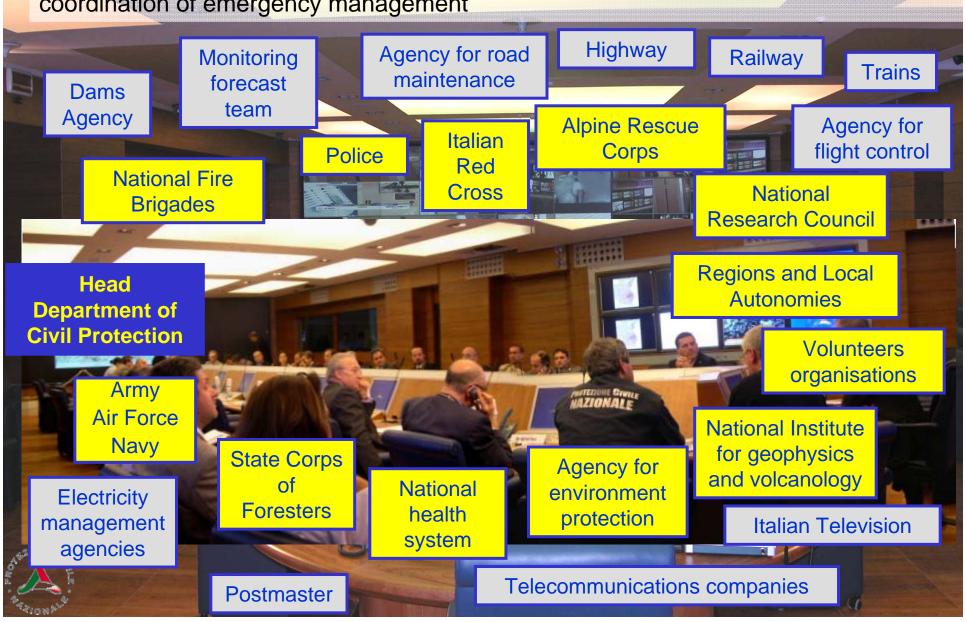
- Ministries
- Regions
- Provinces
- Prefectures
- Municipalities
- Public Services





The Operational Committee

is set up within the Department of Civil Protection to ensure a unified direction and coordination of emergency management







The Principle of Subsidiarity (Constitutional Law)

- When an emergency occurs, several administrative levels intervene; tasks and responsibilities are shared depending on the consistency of the disaster (from local to central institutions).
- In the most important and serious cases the law provides the direct engagement of the Prime Minister......
- In these cases the Authority can manage the intervention using extraordinary, powerful, fast and flexible administrative tool: the Decree of the President of the Council of Ministers (Prime Minister).



Law no. 225/1992



which, because of its intensity and size, shall require extraordinary means and authorities



meeting of Council of Ministers



Declaration of the "State of Emergency" and assignment of the Head Commissioner

Law no. 286/2002



emergency state of major entity to be assessed on the basis of its life threatening potential risk



The President of the Council of Ministers

before declaring the state of emergency
decides the activation of the civil protection national system



The Head of the Civil Protection Department is in charge of coordinating all the interventions to face the emergency



The Italian Institutional System

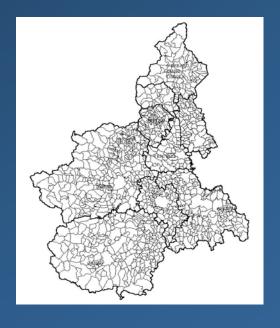


Administrative divisions



Italy is subdivided into





20 Regions

104 Provinces

8.104 Municipalities

There is no one model of regional or local system: all authorities have an adequate level of organizational autonomy within a national coordination.







According to the latest organizational procedures, in case of major disaster, or foreign intervention, National Department of Civil Protection involves Regional Authorities to give help [human resources, transports, equipments] to the affected areas

e.g. Regional mobile columns are managed by Regional Authorities under the overall coordination of National Department of Civil Protection.





Classification of Events and Competences - Act 225/92, art. 2

Italian Civil Protection distinguishes events in :

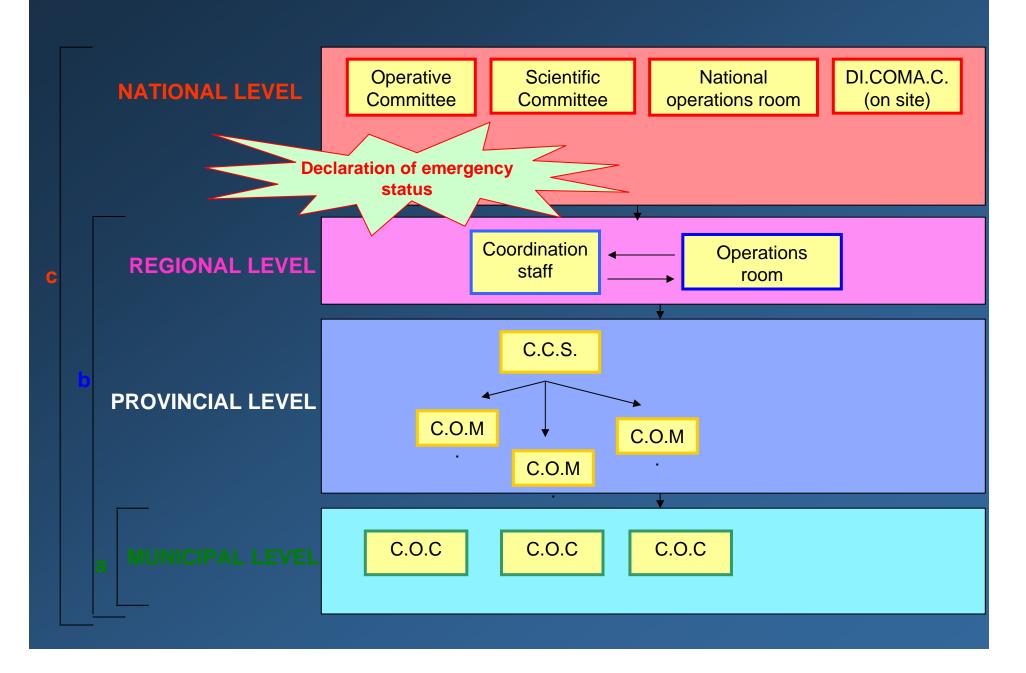
- A Natural or anthropic events (local level);
- B Natural or anthropic events (provincial and regional level);
- C Natural calamities, disasters or other events (national level).

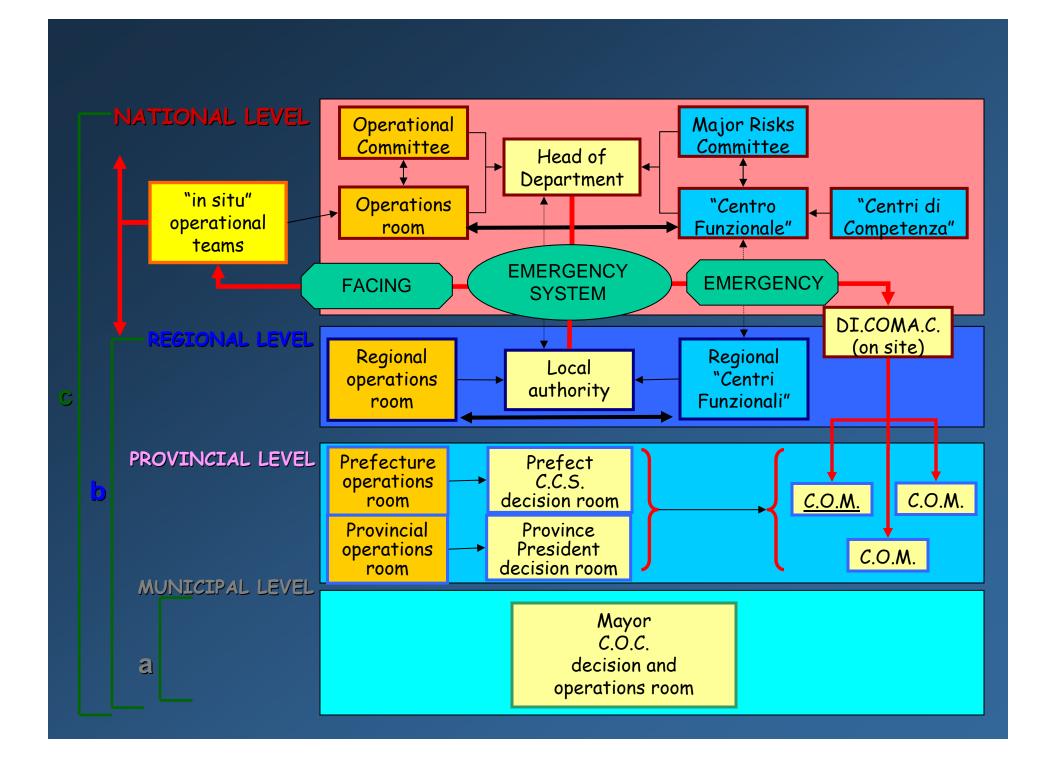
A and B events can be managed through **ordinary interventions** implemented by bodies and administrations.

C events must be managed making recourse to extraordinary means and powers.

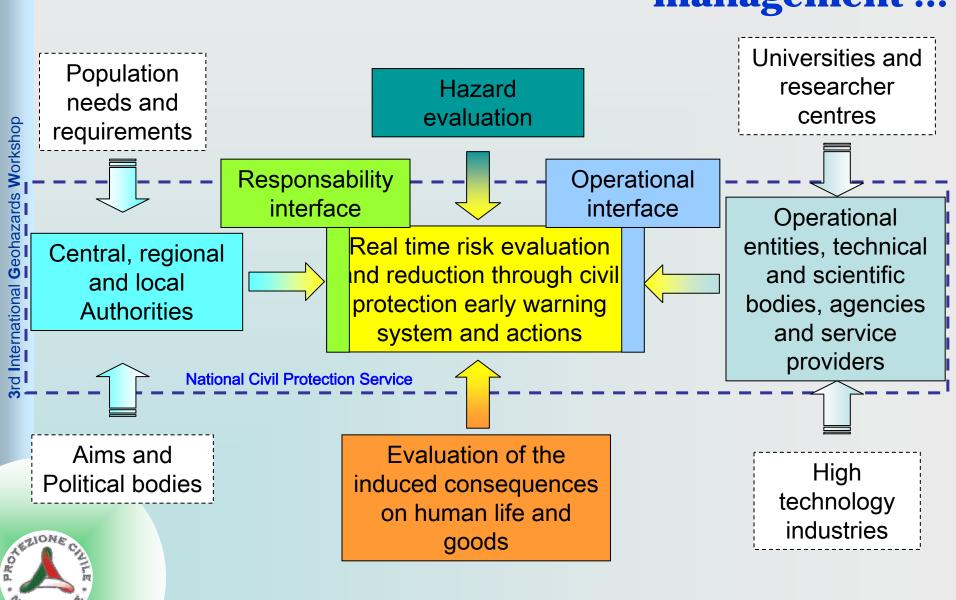


OPERATIVE ORGANIZATION





... to cope with risk assessment and management ...





...the National Civil Protection Service is based on ... (L. n. 225/92)

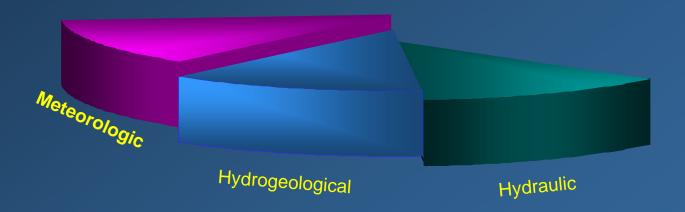
- An organised and cooperative emergency management system to actuate the decided actions.
- A "command and control" chain led by a well defined Institutional System of Authorities sharing the responsibilities of decision and action at central, regional and local level.
- An "Early Warning System", under the direct control of the Civil Protection Authorities.

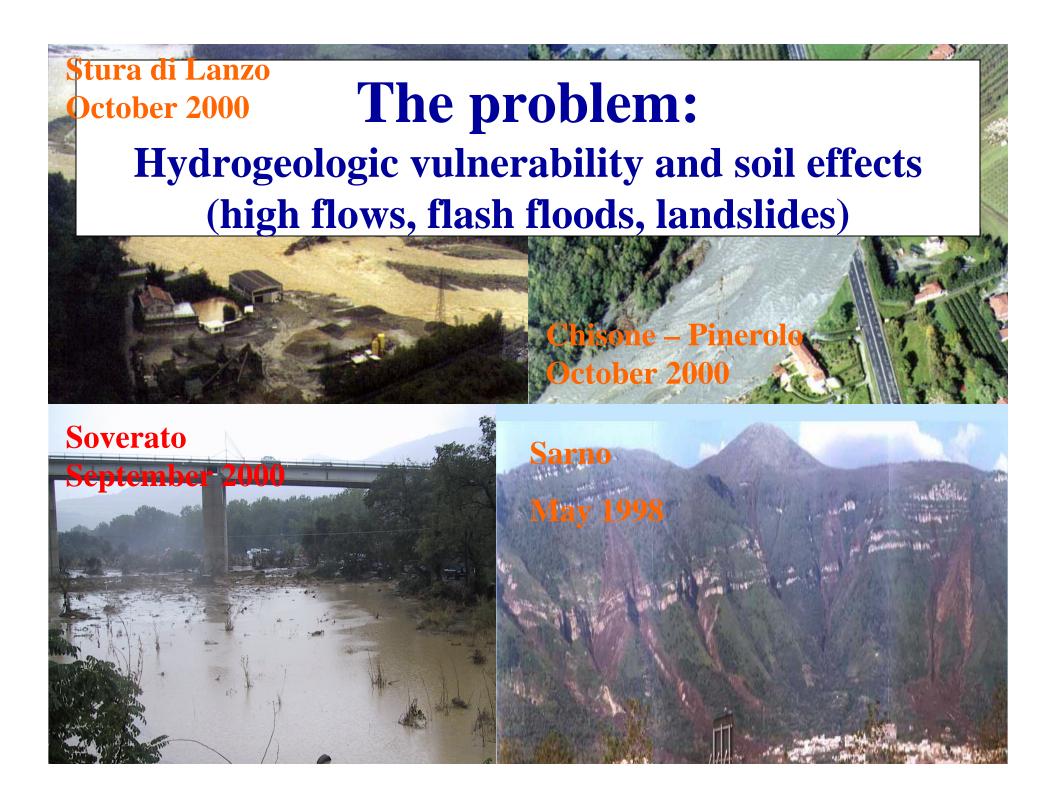
ANY QUESTIONS ?



So, we start in the 2004

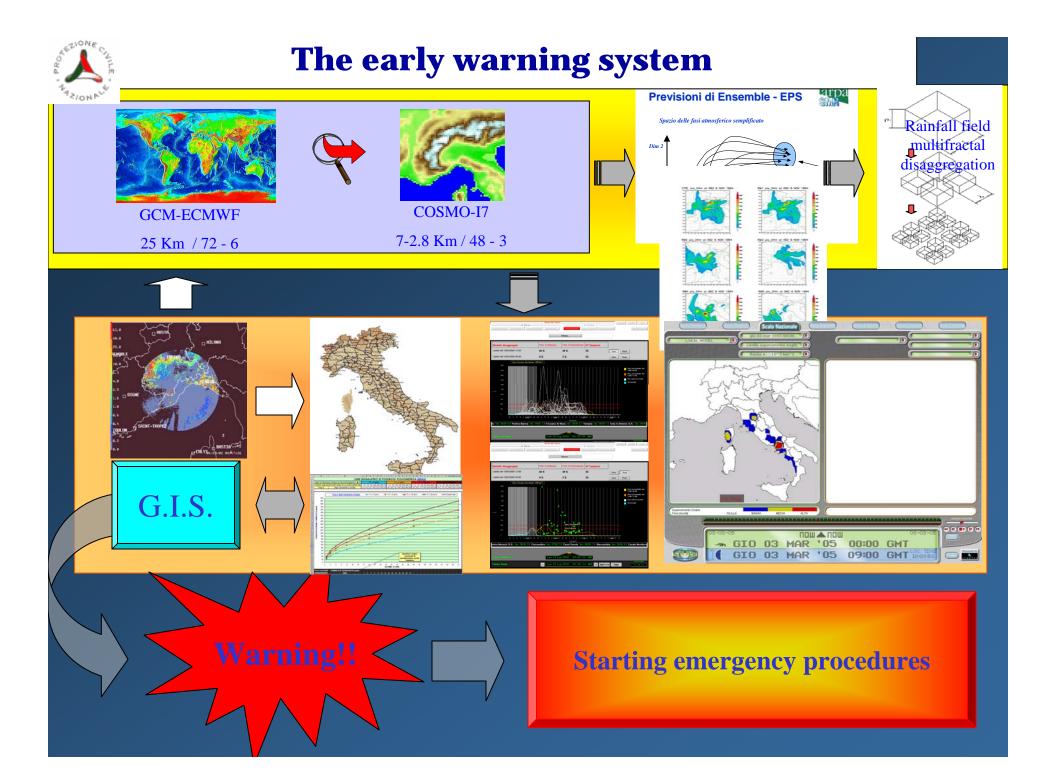
and the Directive (DPCM 27/2/04) identified the activation of the Functional Centres for the hydrogeological, meteorologic and hydraulic risks, but.... now





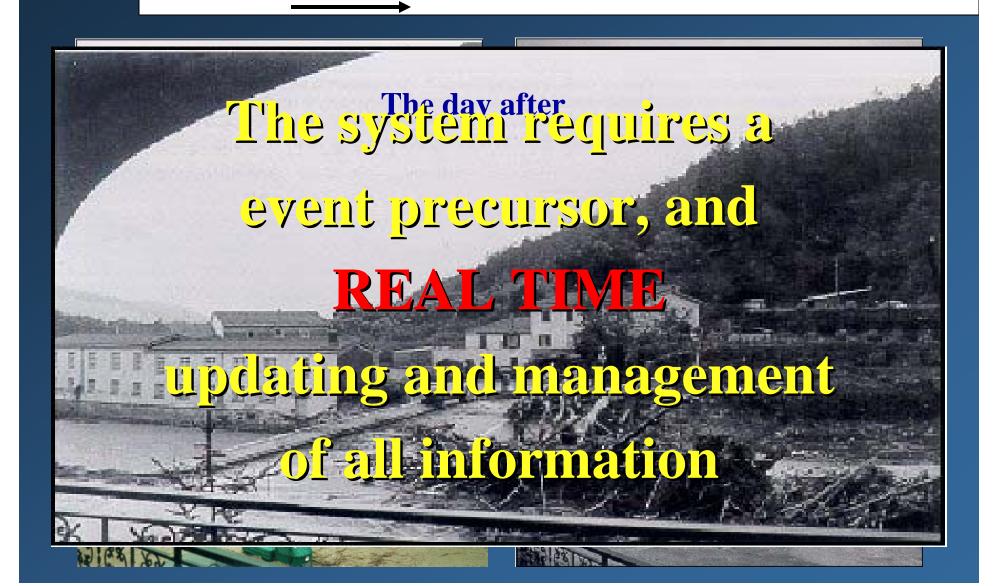
... from risk assessment to risk reduction...





Time

nowcasting

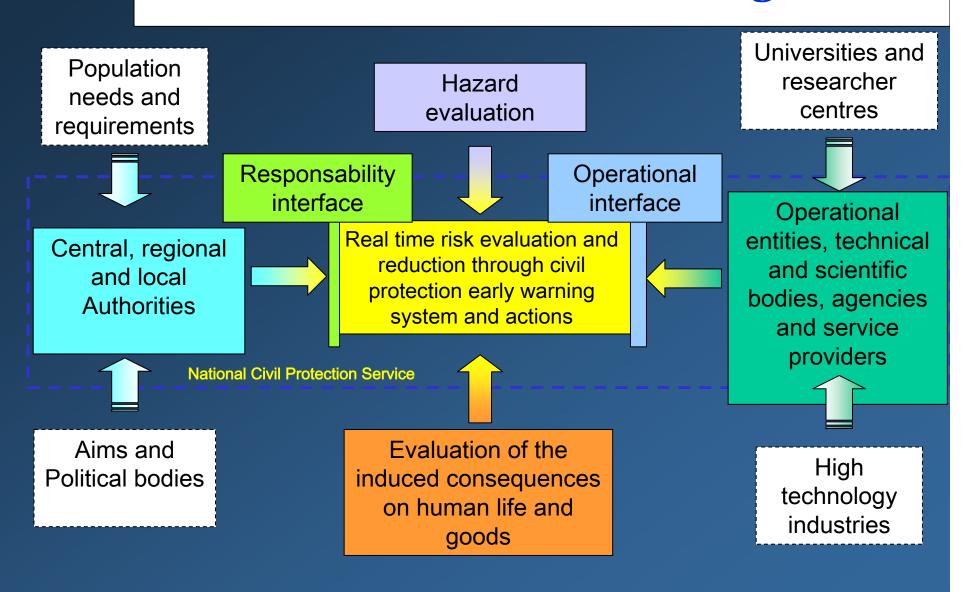


Our Early Warning System ...

- A system able to share and exchange information in real time, through common standards and procedures, targeted the general assessment of the risk. This is done by the network of "Centri Funzionali", centres which are charged of the collection and operational use of all available meteorological, hydrological and geological data and provide the technical and scientific support to the civil protection decision process.
- The "Early Warning System" that, according to the Law DPCM 27/02/2004, is under the direct control of the Civil Protection Authorities and, basing on the network of "Centri Funzionali", is not only addressed to the evaluation of hazards, but mainly to forecast and survey the induced effects on human life and goods.



... to cope with risk assessment and management ...





The National Civil Protection Service

The national early warning system (DPCM 27/02/2004) identified the activation of the CFSE for the hydrogeological, meteorologic and hydraulic risks

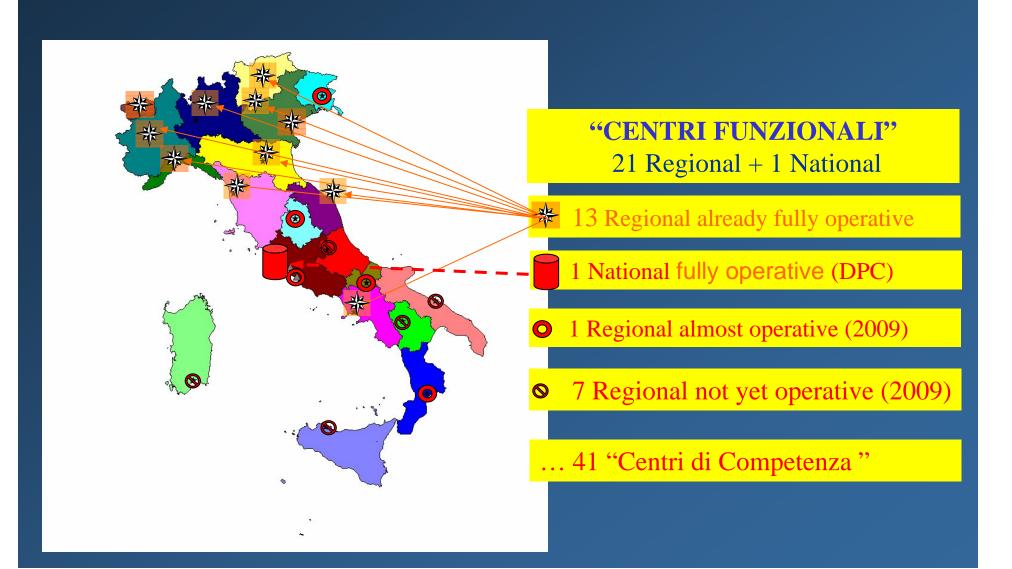
...**is able** to share and exchange information, through common standards and procedures and it is targeted the general real time forecast and assessment of the risk scenarios...

is provided by DCP and Regions by the "Centri Funzionali" National Network, along with the "Centri di Competenza" involved in hazard assessment and surveillance activities....

"Centro Funzionale" = Centre for Forecasting and Surveillance of Effects to support the civil protection Authority decisions (CFSE) "Centro di Competenza" = Centre for Technological and Scientific services, development and transfer (CTS)

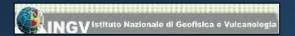
The "Centri Funzionali" National Network

(update 01-08-2009)





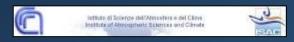
The community scientific network on behalf of the DPC

























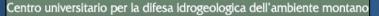












































EUCENTRE

European Centre for Training and Research in Earthquake Engineering





EARLY WARNING SYSTEM

Forecasting phase

Monitoring and Survaillance phase

CENTRES FOR
TECHNOLOGICAL AND
SCIENTIFIC SERVICES,
DEVELOPMENT AND
TRANSFER

Its management is provided by the National Civil Protection Department and by Regions through

Multi-risk Centres for Forecasting and Survaillance network TERRITORIAL GUARDS

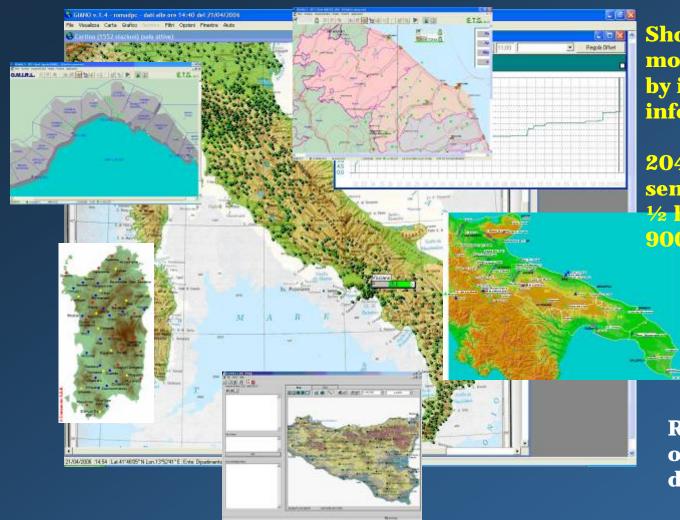
REGIONAL OPERATIONAL CENTRES

Central (National Civil Protection Department)

Regional ("Autonomous" Regions)

The goal of the "Centro Funzionale" Network is to collect and integrate the information:





Short term and real time monitoring & surveillance by in situ data and information systems.

2040 telemetric stations send data to the CFC, every h: 1400 raingauges and 900 flowmeters.

Geospatial data and digital terrain model

Real Time modeling of hazard, risk and damage scenario

Weather forecast

Data from the local authorities and the local technical teams



CFSE procedures

The warning system is built with a set of organization-information procedures both national and local.

The system's efficiency is based on the internal and external coded procedures, regarding the relevant administrative offices.

Furthermore, operative standards are defined in order to get a quality certification UNI EN ISO 9001

An internal operative Manual has been made. It contains all procedures that the personnel must put in action depending on different hazard situations, in order to provide proper management of the center.

It defines the different roles that the Centre's personnel must play.

It contains all documentation for different emergency situation.



Prevention, damages reduction and risk mitigation activities

REAL TIME

ACTIVITIES, EVEN EXCEPTIONAL AND TEMPORARY, AIMED TO ENSURE THE URGENT AND NOT DELAIABLE ACTIONS FOR THE SAFETY OF POPULATION, GOODS AND ENVIRONMENT, ARISING FROM DANGEROUS EVENTS ...

DCP coordinates the regional and local civil protection structures



DEFERRED TIME

PLANNIG OF MEASURES, EVEN STRUCTURAL, AND RUNNING OF ORDINARY ACTIVITIES AIMED TO ENSURE PERMANENT AND HOMOGENEOUS SAFETY CONDITIONS FOR POPULATION, GOODS AND ENVIRONMENT ...

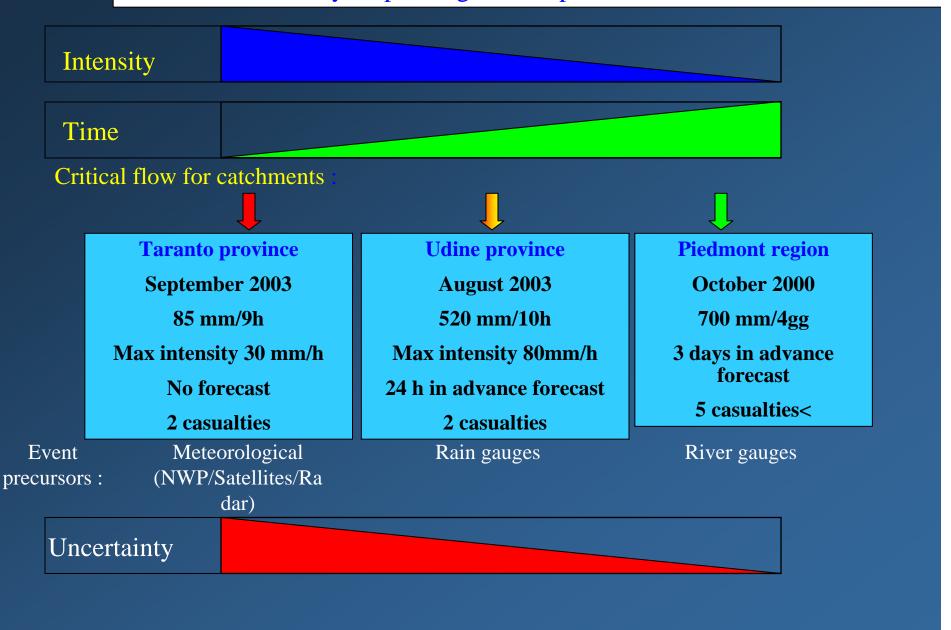
DCP provides the guide lines and collaborates with Regional authorities and scientific research centres



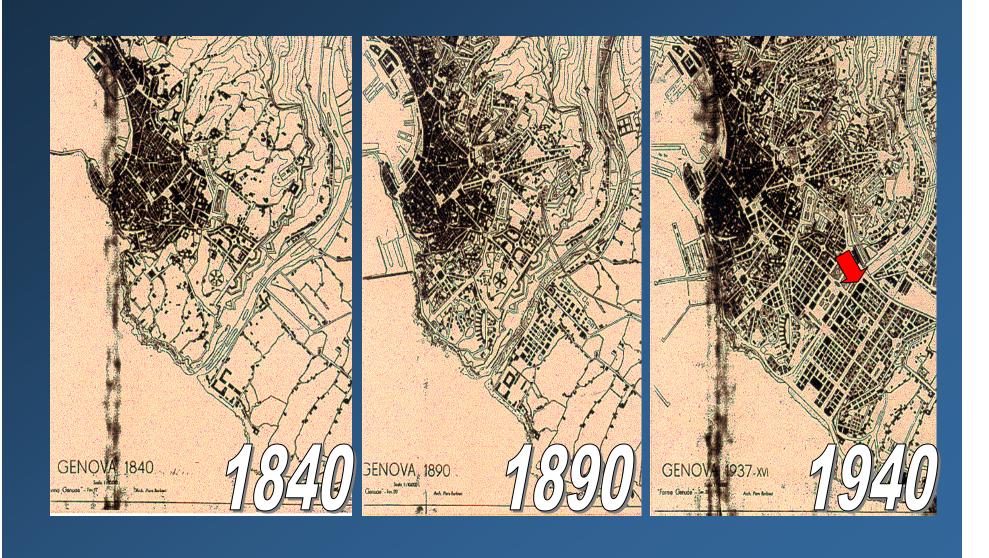


Forecasting activity

Predictability: depending on the space-time scale of the event

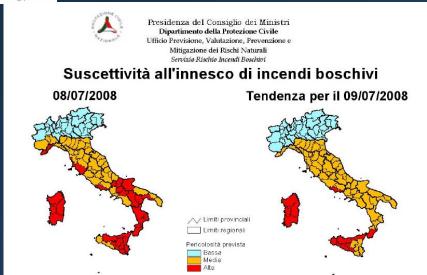


The planning problem: Urban increase & development





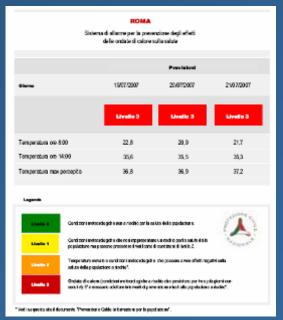
EARLY WARNING SYSTEM











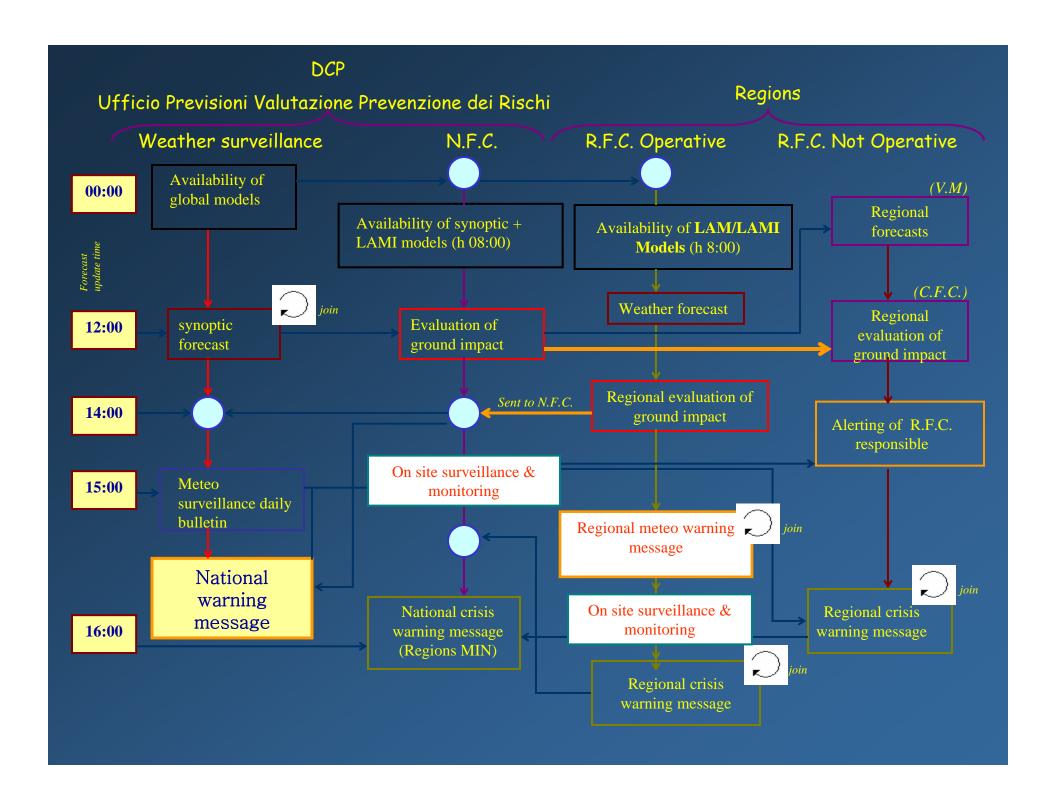


Civil protection procedures: time requirements

- 12 h to run emergency civil protection procedures
- 12 h required by technical structure to produce the scenario



precursors should be observed 24 h in advance







PRESIDENZA DEL CONSIGLIO DEI MINISTRI

DIPARTIMENTO DELLA PROTEZIONE CIVILE

Qualific Precede		Classifica di	Segretezza		Spatio Riser	rvato sil Centro	Trasmis	sioni			
Ordinar io	Uneaste	Non Classificato	Risevan	Segreto	Om di Ricezime	Om di Trasmission e	Sistema	di transs	ione		Note dell'operaore
								Fano	Com	FAX	
\top											

DA: DIPARTIMENTO PROTEZIONE CIVILE - Via Ulpiano, 11 00193 ROMA-

A RESPONSABILI PROTEZIONE CIVILE, CENTRI FUNZIONALI E SERV. METEO REGIONI:

LOPO SENT

ALLE PREFETTURE- UFFICI TERRITORIALI DI GOVERNO DI: SARDEGNA, BASLLICATA, CALABRIA E SICILIA.

LORO SEDI

LORO SEDI

PER CONOSCENZA ALLE PREFETTURE- UFFICI TERRITORIALI DI GOVERNO DI: CAMPANIA

DIPARTIMENTO W.F. SOCC. PUB. DIF. CIV.

FAX 064814695 RM

MIN. AMBIENTE E TERRITORIO

APAT- Agenzia per la Protezione Ambientale Servizi Tecnici FAX 06/50072929

MIN. POL. AGR. AL. E FORESTALI

UFF. GEN. PER LAMETEOROLOGIA

CORPO FORESTALE DELLO STATO/ SALA OPERATIVA

FAX 0647823910 RM

MIN, INFRASTRUTTURE MIN TRASPORTI

FAX 06441251056 FAX 065922737 FAX 06/24401359

CNMCA/SALA OD. COIDIFESA COD ROMA TEL, 06/91292664 - FAX.06/91292457 FAX 06/46919003 06/46912043

COM. BRIG. GR. FOPI APAT – S.O. ENEL - (PROCIV)

FAX 06/4505058 FAX 06/4466392 RM FAX 06/8845844 - FAX 06/83052795 RM

TERNA SPA COM.GEN. CAP.DIPORTO/ SALA OP.

FAX 06/83138154 TEL 06/83138282 FAX 06/5922737 FAX 06/59084793 RM

ENAV DIR. GEN. ENAV FIUMICINO

FAX 06/8166017 FAX 06/65650268

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Nº 07011 PROT. DPC/PRE/ 11687 DATATO 25 FEBBRAIO 2007

GGETTO: AVVISO DI CONDIZIONI METEOROLOGICHE AVVERSE.

RIFE/./ DIRETTIVA PRESIDENTE DEL CONSIGLIO DEI MINISTRI 27-2-2004.
"INDIRIZZI OPERATIVI PER LA GESTIONE ORGANIZZATIVA E FUNZIONALE DEL SISTEMA DI ALLERTAMENTO NAZIONALE E REGIONALE PER IL RISCHIO IDROGEOLOGICO E IDRAULICO AI FINI DI PROTEZIONE CIVILE".

- 1. UNA SACCATURA DI ORIGINE ATLANTICA SI APPROFONDISCE SUL MEDITERRANEO CENTRO-OCCIDENTALE, APPOSTANDO COMDIZIONI DI MALTEMPO SULLA PENISOLA ITALIANA, IN MODO PIU' MARCATO SULLE REGIONI MERIDIONALI TIRRENICHE. NEL CONTEMPO IL MINIMO BARICO CHE VIENE SCAVATO NEI BASSI STRATI, ASSOCIATO ALLA SUDDETTA SACCATURA, DETERMINERA' IL FORTE INCREMENTO DEI VENTI SULLE NOSTRE DUE ISOLE MAGGIORI.
- 2. PER QUANTO ESPOSTO AL PRECEDENTE PUNTO 1 E NEL BOLLETTINO DI VIGILANZA NAZIONALE DI OGGI, DOMENICA 25 FEBBRAIO 2007; PRESO ATTO CHE LA REGIONE CAMPANIA HA EMESSO UN PROPRIO AVVISO DI CONUZIONI METEOROLOGICHE AVVERSE, PER PRECIPITAZIONI INTENSE E CHE IL CANCA HA EMESSO UN PROPRIO AVVISO DI CONDIZIONI METEOROLOGICHE AVVERSE PER VENTI FORTI SULLE DUE SISSE MAGGIGINE; SULLA BASE DEI MODELLE DE LEI PROPRIAZIONI DISPONIBILI, ALLE ORE 14.30 DI OGGI, DOMENICA 25 FEBBRAIO 2007, SI EMETTE IL SEGUENTE:

AVVISO DI CONDIZIONI METEOROLOGICHE AVVERSE:

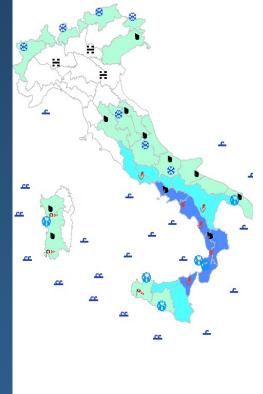
"DALLE PRIME ORE DELLA GIORNATA DI DOMANI LUNEDI 26 FEBBRAIO 2007, E PER LE

- PRECIPITAZIONI DIFFUSE, ANCHE A CARATTERE DI ROVESCIO O TEMPORALE FORTE, CON PRELIPITATIONI DITTUSE, ANCHE A CAMATICAN ED MOVESTICIO O EMPENALE FORTE, COUNTITATIVI LOCALMENTE ELEVATI SU CAMPANIA, BASILICATA, CALABRIA, SPECIE SUI VERSANII TIRRENICI E SICILIA NORD-ORIENTALE. I FENOMENI POTRANNO ESSERE ACCOMPAGNATI DA FREQUENTE ATTIVITA 'ELETTRICA DA DO FORTI RAFFICHE DI VENTI.
- VENTI DI BURRASCA NORD-OCCIDENTALI SU SARDEGNA E SICILIA, CON POSSIBILI RINFORZI FINO A TEMPESTA SUI SETTORI OCCIDENTALI DELLA SARDEGNA; MAREGGIATE LUNGO LE COSTE ESPOSTE.
- PER LE REGIONI INTERESSATE SI CONFERMANO LE RACCOMANDAZIONI CONTENUTE NELLA DIRETTIVA A
- QUESTO DIPARTIMENTO SEGUIRA' L'EVOLVERSI DELLA SITUAZIONE. SI PREGA, QUINDI, DI PORRE ATTENZIONE AI SUCCESSIVI BOLLETTINI DI VIGILANZA EMESSI SUL SITO INTERNET
- I DIRETTI DESTINATARI DEL PRESENTE MESSAGGIO VORRANNO CONFERMARE URGENTEMENTE LA RICEZIONE, AT MEZZO FAX NUMERO 06/68202360.

OMA, 25 FEBBRAIO 2007

D'ORDINE IL CAPO DIPARTIMENTO GUIDO BERTOLASO T.Col. Luciano Di Forti

VISTO: Autorizza trasmissione Msg. Direttore dell'Ufficio Rischi Naturali Prof. Bernardo De Bernardinis



Sistema Informatico Centrale

autodesk

Weather warning message



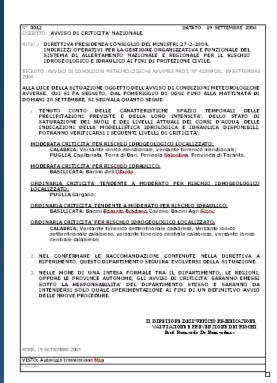
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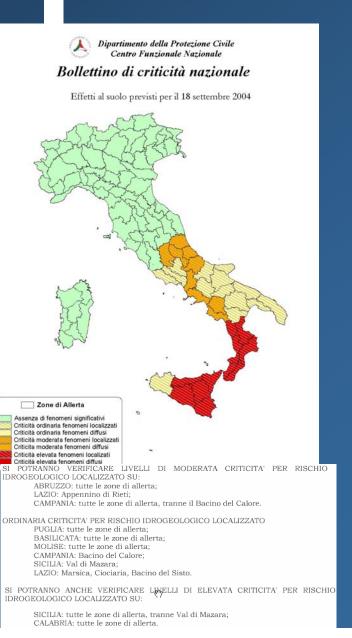
Risk level warning message



PRESIDENZA DEL CONSIGLIO DEI MINISTRI DIPARTIMENTO DELLA PROTEZIONE CIVILE

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Dissemination

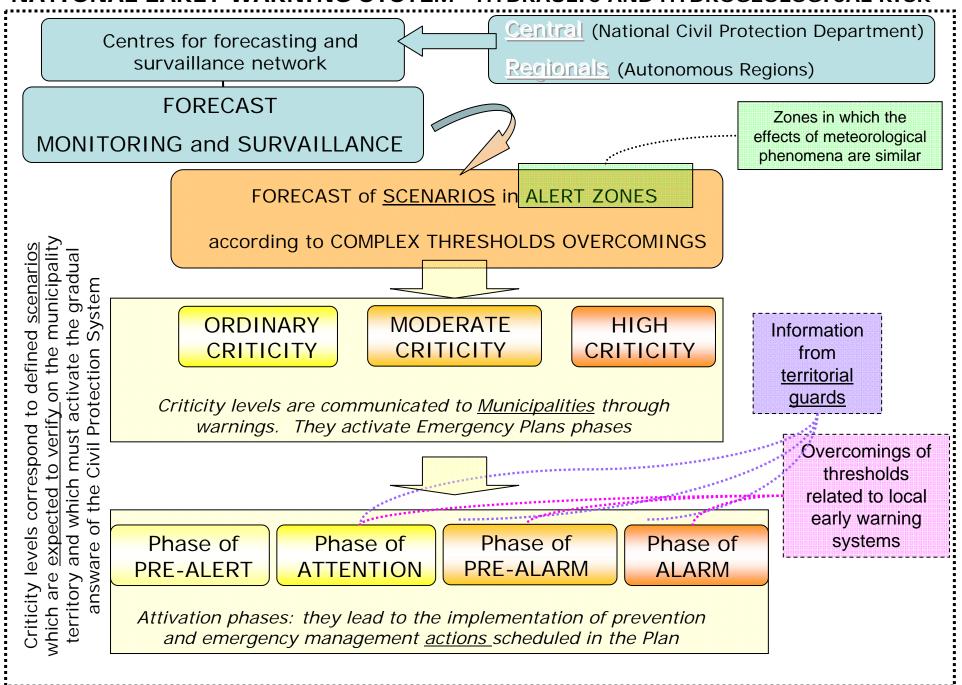
Weather warning message:

- Civil protection public web site;
- Televideo;
- Isoradio;
- Civil protection operational network

Civil Protection warning message:

 Civil protection operational network

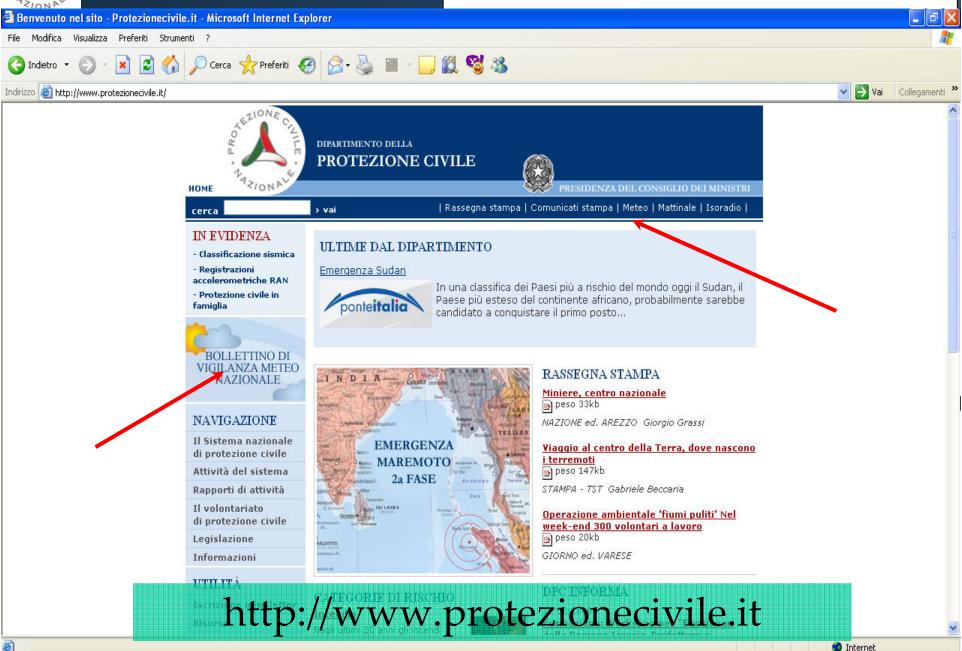
NATIONAL EARLY WARNING SYSTEM- HYDRAULIC AND HYDROGEOLOGICAL RISK





For all customers

Settore Meteo – CFC





FALSE WARNING MESSAGES: Connected problems

✓ Credibility toward citizens and personnel involved in emergency management

✓ MONEY (NOT UNLIMITED)

Development: Monitoring network available on the WEB

Including

- Rivergauges
- •Raingauges
- •Webcam
- Meteostation

Information on statistics, previous events, damages occurred, warning areas, flood exposition, ... are also available





National Radar Network



OPERATIVE DPC RADARS
4 plants



INCOMING RADARS DPC

6 plants



REGIONAL RADARS
10 plants



AIR FORCE RADARS
4 plants



ENAV (National Administration for Civilian Flifghts) RADARS

2 plants





Use of EO satellite data for Hazard&Risk forecast, assessment and surveillance

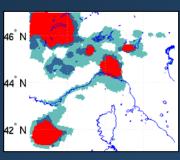
There have been research and operational demonstrations that illustrate the potential usefulness of EO satellite data for a broader range of hazards, and DPC is started to use EO data for its activities, even if "... the operational application of these data is still quite limited."(*)

DPC target is to foster improved utilization of existing and planned Earth Observation (EO) satellite data integrated with in situ data to support users in every phase of risk management cycle (Pre-disaster, Emergency response, Post Disaster).

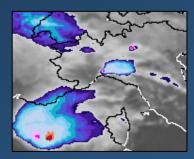


IMPROVING SATELLITE ESTIMATION

Rain Rate

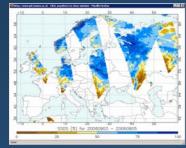


Zoom in North of Italy of the Estimated Rain Rate Classes from AMSU on MSG grid 2006-8 -16 starting at 01:52 ending at 02:05



Zoom in North of Italy of Convective Detection Cloud by SEVIRI data 2006-8-16 at 02:00.

Soil Moisture



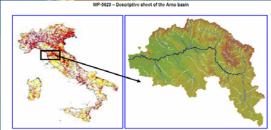
ASCAT:25 Km Res - Typical large-scale soil moisture product

Snow parameters

Hydrological validation



fraction of Snow Covered Area, derived by Terra/MODIS level 1B data, around Bay of Bothnia



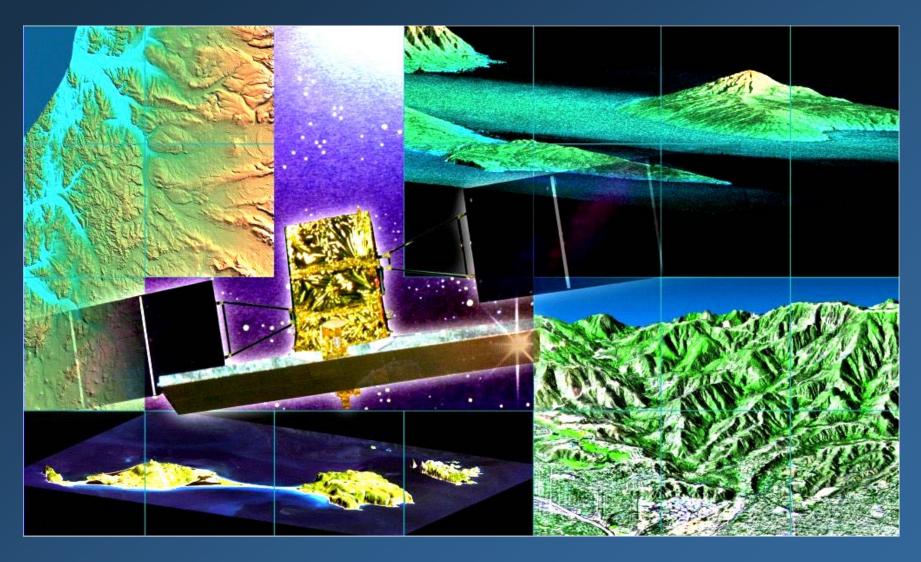
Impact on hydrological forecast

HSAF Project 1.2 M€5 years





The CosmoSkyMed system





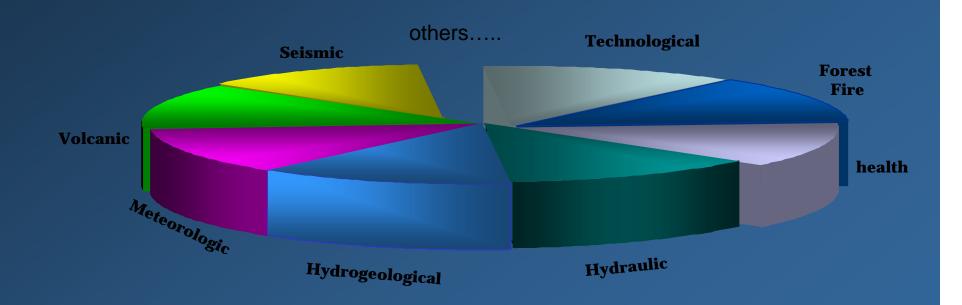
Projects for Services





Actually....

.. other sectors are added and, actually, we have a true multirisk center to support the activities of monitoring, forecast and emergency.



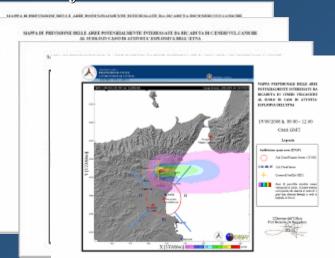


Products of Functional Centre

Forest Fire daily surveillance bulletin

Presidente del Consigne dei Ministri
Eliparimente della Timerina Civile
1001 Describente Ministria Processoria e
Eliparame dei Kechi Naturak
Sersia Continuente Estabat
Suscettività all'innesco di incendi boschivi
24/07/2007 Tendenza per II 25/07/2007

Forecast maps of ash fallout – only Etna Area



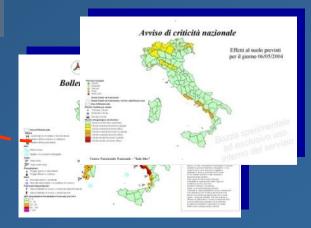
Volcanic daily surveillance bulletin



Ministry Regions Prefecture

• • • • • • • • • •

Meteo daily surveillance bulletin





Early warning systems

..... educational and Informative activities

during a warning or a catastrophe, citizens behaviour is too much important to be forgotten!!!!

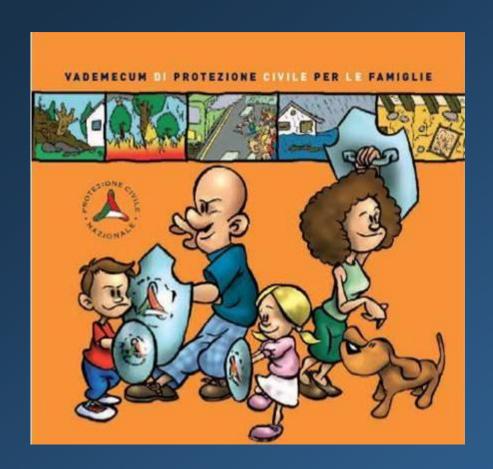


Activities 1997 - 2009

With the electric invoices Phone cards **Informative campaigns** With the didactic institutions (dissemination) Guide in concomitance With the local or national newspapers with an exhibition Web platform **Educational** Flyer **Activities** activities about risk (media) Handbook Videos Monograph Collection of articles **Informative activities** about historical events (typology) Multimedia Pocket handbook



Informative campaigns



2006

"Vademecum di Protezione Civile"

"Civil Protection in our family"

Promoter bodies: DPC

Formative activities:

The Civil Protection Department realized a vademecum about our Country's main risks: earthquakes, volcanoes, management of new types of emergency like terrorist attacks, heat waves and epidemics. About 5.000.000 copies of this vademecum were distributed together with the main **national newspapers**.





One of the most beautiful and fascinating islands in the Mediterranean sea

The Island of Stromboli is special and unique and its ecosystem is an enchanting mix of beautiful coasts, volcanic sand beaches, wonderful sea and typical vegetation.

But Stromboli is... Iso an active volcano

In order to let you enjoy in safety the island and its fantastic beauties, we remind you that - due to the recent intense activity of the volcano - in accordance with ordinance n. 121/02 of December the 30th 2002, excursions to the top of the volcano are strictly forbidden. Do not enter in the area bounded by the blue line on the map. There is no restriction regarding the beaches and the residential areas.

n the very exceptional event of tidal wave, an alarm siren will warn of the danger. Please leave the seaboard as soon as you can and go inland. The inhabitants of Stromboli will indicate you the safety areas.

o make your journey more pleasant and interesting, contact the official guides. They know the beauties of the island and the dangers of the volcano, and will advise you, give all the information you need and escort you in your safe exploration of this extraordinary world.

njoy your stay in STROMBOLI!

nfo:

City of Lipari - District of Stromboli - ph.: 090 9865-730 Volcanological Guides Office of Stromboli - ph.: 090 9865-768 Infostromboli@protezionecivile.it

Folder for tourists





Presidenza del Consiglio dei Ministri – Dipartimento della protezione civile



"The Italian Early Warning Systems"





Training workshop on Multi - Hazard Early Warning Systems